

1 **Title:** Assessing the environmental sustainability of biofuels.

2 **Authors:** Elena Kazamia and Alison G. Smith

3 **Address:** Department of Plant Sciences, University of Cambridge, Downing Street,
4 Cambridge, CB2 3EA, United Kingdom.

5 **Corresponding author:** Kazamia, E (ek288@cam.ac.uk)

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7 **Key Words**

8 Biofuels, sustainability, life cycle analysis, evidence-based policy

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10 **Highlights**

11 1. Liquid biofuels can be produced from a range of biomass feedstocks, but not all
12 approaches will provide sustainable alternatives to fossil fuels.

13 2. True sustainability requires a holistic consideration of the environment, economy
14 and the wider society.

15 3. Life Cycle Assessment (LCA) is a quantitative approach that can be used for objective
16 estimation of the environmental sustainability of biofuels.

17 4. Plant science research can contribute to biofuel LCAs by establishing robust data for
18 energy crop productivity, and improving models of land use.

19

20

21 **Abstract**

22 Biofuels vary in their potential to reduce greenhouse gas emissions when displacing fossil
23 fuels. Savings depend primarily on the crop used for biofuel production and on the effect
24 that expanding its cultivation has on land use. Evidence-based policies should be used to
25 ensure that maximal sustainability benefits result from the development of biofuels.

26 **Main text**

27 **I. Not all biofuels are created equal**

28 In the search for renewable energy sources to decarbonize global economies, biofuels offer
29 the potential of both decreased greenhouse gas (GHG) emissions and energy security.

30 Whilst the second is essentially a political consideration, the first can be objectively assessed
31 provided a standardized quantitative method is used to discriminate between biofuel
32 products. Familiarity with the principles of measuring GHG emissions will allow plant
33 scientists to contribute actively to this growing practice.

34 The debate over what differentiates the so-called good biofuels from the bad has raged for
35 a number of years, particularly as concerns over probable effects of biofuels on food prices
36 were raised in 2008 [1]. Time has shown that there are further interconnected social,
37 environmental and economic facets to consider [2]. In the following article we will discuss
38 the quantifiable aspects of the environmental sustainability of biofuels, focussing on GHG
39 emissions. However, it is important to note that, to be considered truly sustainable, biofuels
40 would also need to meet other non-quantifiable standards, summarised in Figure 1 for the
41 interested reader.

42 **1. Creating biofuels**

43 Fuels produced from harvested biomass (biofuels) can be either solid, gas or liquid.
44 Biosolids, such as woodpellets or forestry waste, and biogas, produced by anaerobic
45 digestion of biomass, are used primarily for electricity generation and heating, whereas
46 liquid biofuels provide drop-in fuels that can be used directly in the transport sector,
47 without change in infrastructure. In theory it is possible to convert any biomass feedstock
48 into a liquid or gas fuel using appropriate chemical engineering techniques, but the
49 efficiency of conversion, cost and scale of demand/supply have led to preferred practices.
50 Interestingly, within the EU, the current laws controlling the production and use of liquid
51 biofuels are more stringent than for solid biomass and biogas. Liquid biofuels are regulated
52 both by the EU Fuel Quality Directive and the EU Renewable Energy Directive (Table 1).
53 Whilst the sustainability issues of all biofuels are similar, for concision, here we focus on
54 liquid transport biofuels only.

55 There are two main types of liquid biofuels: biodiesel and bioethanol, which can substitute
56 or be blended with diesel or petrol (gasoline), respectively. Bioethanol is more corrosive
57 than gasoline, so complete substitution is not compatible with most current engine models.
58 Engine manufacturers' warranties, and individual national legislation control the fuel blends
59 available for purchase. At present most liquid biofuels are produced from food crops:
60 bioethanol by microbial fermentation of sugars from starch crops such as sugar cane, maize
61 or sugar beet, and biodiesel by trans-esterification of extracted neutral lipids, mainly from
62 palm, soy and oilseed rape (canola).

63 It is possible to produce liquid biofuels from non-food parts of plants, for example ethanol
64 from the lignocellulosic material in plant cell walls, either from agricultural or other waste,
65 or from energy crops such as *Miscanthus* sp. and short rotation willow, which can be grown

66 on marginal or non-arable land. However, lignocellulose requires pre-treatment to release
67 the fermentable sugars, and technological advances in understanding how to deconstruct
68 this material are needed to make this process more efficient and cheaper [3]. An alternative
69 biodiesel feedstock is microalgae, many of which can accumulate high levels of neutral
70 lipids, and which again do not need arable land for cultivation, and can even be grown in
71 wastewater [4]. Another important feedstock for biodiesel in the EU is waste cooking oil,
72 constituting more than 50% of the biodiesel on the market in the UK in 2011 [5].

73 However, from an environmental perspective, comparing biofuels based on the feedstock
74 used to derive them is not sufficient to infer a sustainability benefit. Instead, a quantitative
75 assessment, known as environmental life cycle assessment (LCA) can be used. LCA queries
76 the net impact of a commodity on the environment by considering all stages associated with
77 the presence of the product on the planet, i.e. from “cradle to grave”. As a consequence, it
78 also provides an assessment of the technologies used at each stage, which can thus inform
79 future strategies to optimize the process.

80 **2. Comparing biofuels**

81 It is important that LCA is carried out using a defined methodological framework, because
82 conclusions are highly sensitive to several factors, including the boundary conditions set, the
83 assumptions made about each stage in the process (including scale), as well as the
84 databases used to provide the final quantifications. LCAs can be used to quantify the
85 environmental footprint of a product on a range of assets, for example stocks of freshwater
86 or the net radiative forcing of the atmosphere. For biofuels, the effect on the latter is
87 termed Global Warming Potential (GWP) and is measured in units of kilograms of CO₂
88 equivalents per tonne of biodiesel produced (kgCO₂eq/te). GWP is more informative than

89 considering CO₂ alone, because many emissions, such as NO_x, SO_x and methane, are in fact
90 more potent at trapping heat in the atmosphere. Alongside this, GWP is assigned to fossil
91 fuels that the biofuels aim to replace; for example the GWP of fossil derived diesel is
92 calculated to be ~3707 kgCO₂ eq/te [5]. Estimates of GWP are carried out following
93 International Standards ISO 14040:2006 and ISO 14044:2006, which provide methods of
94 calculation and conventions: for example, it is conventional to report the effects of biofuels
95 on the environment over a time horizon of 100 years.

96 In establishing an LCA, first it is necessary to define the process steps or flowsheet. If these
97 processes are spatially separated, then transport between facilities and place of end-use
98 must be taken into account. The different steps for producing biofuel are typically grouped
99 into the following stages: cultivation of chosen crop, harvesting, processing and extraction
100 of fuel substrate, conversion into biofuel, and end use, which is usually taken as burning in
101 an internal combustion engine. Finally, the total estimated burden is allocated between the
102 fuel produced and any by-products. Figure 2 shows a summary schematic for a production
103 pipeline and associated GWP estimates for biodiesel produced from oilseed rape grown and
104 processed in the UK. Transport becomes a significant consideration when feedstocks for
105 biofuels are produced in a country of origin different to consumption.

106 Early LCA findings highlighted the differences in GWP of biofuels produced from various
107 crops. Fertiliser use, biomass yields, proportion of extractable fuel substrate and harvesting
108 techniques, which are specific to individual to crop species, will contribute towards GWP to
109 differing extents. This was first highlighted by Hill *et al.* (2006), who compared the
110 performance of bioethanol from corn grain with biodiesel from soybeans. It was found that
111 relative to the fossil fuels they displace, GHGs were reduced 12% by the production and
112 combustion of corn ethanol but 41% by soy diesel [6].

113 These pioneering findings were followed by comparisons that have grown in scope over
114 time. In particular, published LCAs suggest that the GWP of biofuels is highly dependent on
115 how the land was used before the biofuel crop was grown. For example, in an analysis of
116 GWP of biodiesel from palm oil grown on different land that was previously peat land,
117 rainforest, logged over forest, or degraded land, net emission savings were found only in the
118 latter case, with up to 3.5 times more emissions compared to fossil fuels if peat land were
119 drained to make way for palm plantations (Figure 3) [7]. The analysis demonstrated that
120 drainage and destruction of peat lands and rainforests would result in release of a large
121 proportion of carbon stored in these habitats into the atmosphere. It has been estimated
122 that the total CO₂ emissions caused by decomposition of drained peat lands in South East
123 Asia corresponds to ~ 623 Mte/year, with 90% of this originating from Indonesia. In 2006,
124 this practice put Indonesia in 3rd place in global CO₂ emissions, after the USA and China [8].
125 Even in temperate regions, cultivation of previously undisturbed land results in increased
126 CO₂ release due to aeration of the soil [9].

127 **3. Accounting for emissions from indirect land use change**

128 Further emissions associated with biofuel production can result from displaced land use,
129 referred to as indirect land use change (iLUC), where demand for a particular crop changes
130 the use of land elsewhere. For example, it has been shown that previously uncultured
131 Ukrainian grasslands converted to produce food-grade rapeseed oil, due to increased
132 demand for European biodiesel made from rapeseed cultivated within the EU, has caused
133 the release of carbon trapped in the soil of these grassland ecosystems [10]. Initial concern
134 over GHG emissions from iLUC were raised in a report by Searchinger [11], who argued that
135 iLUC would be the most significant contributing factor to net LCA emission of biofuels. For

136 soy-derived biodiesel it was predicted that emissions would treble if iLUC were included in
137 the analysis. However, methods for calculating emissions from iLUC have been based on
138 agro-economic models informed by emission factor databases that are highly uncertain.
139 Revised databases and models indicate that emissions from iLUC were originally
140 overestimated by approximately a factor of 2 [12].

141 **II. Translating LCA findings into biofuel policy**

142 Prices and demand for liquid biofuels determine where, what type, and how these are
143 produced in the world. Early policies incentivised production through volumetric mandates
144 and subsidies for producers, without specifying a preferred type of biofuel (Table 1). This led
145 to large volumes of liquid biofuels being made available quickly on the market, without the
146 requirement to meet emission standards. The sustainability concerns that this raised
147 instigated legislation changes both in the EU and the USA. In the EU, a set of sustainability
148 criteria have been developed (under Article 17 of the EU RED, Table 1) that liquid biofuels
149 need to meet in order to be awarded subsidies or count towards the renewable energy
150 target of an individual country. A benchmark of 35% GHG emission savings compared with
151 fossil fuels, estimated through a standard LCA, has been set, which will increase to a
152 minimum of 50% savings on 1 January 2017. Currently there is no obligation to account for
153 GHG emissions from iLUC, although this is likely to change in the near future; the EU
154 Parliament is debating changes to the legislation, which would introduce a penalty for use of
155 certain crops based on their iLUC risk factor.

156 However, opponents argue that it does not make sense to account for GHG emissions from
157 one sector (e.g. biofuel production), whilst ignoring other land users. International
158 agreements such as the Kyoto Protocol, which requires countries to account for emissions
159 from bioenergy in the land use, land-use change and forestry (LULUCF) sector, have

160 provided a first step towards a cohesive emissions policy. Other noteworthy initiatives
161 include the Global Bioenergy Partnership (a body of the UN Food and Agriculture
162 Organisation) and the Roundtable on Sustainable Palm Oil, which have developed a set of
163 sustainability indicators to forge a consensus among a broad range of national governments
164 and international institutions on sustainability. These include indicators for social
165 sustainability alongside environmental and economic ones.

166 **Conclusion**

167 Ensuring that biofuels are sustainable is paramount, if we are not to replace one
168 environmentally damaging practice with another. Development of next generation biofuels,
169 the focus of many plant scientists, may well overcome the issue of competition between
170 food and fuel crops, but large scale cultivation must consider the wider context in terms of
171 other resources and land use. Quantitative assessments of net GHG emissions associated
172 with different biofuels using LCA provide some of the important evidence that can be used
173 to direct policy that discriminates between products based on their sustainability.

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209

210 **Table 1. Examples of biofuel policies**

| | Early policies | Current policies | Planned changes |
|------------|---|--|---|
| EU | <p>Biofuels Directive (2003/30/EC) required that 5.75% of all transport fuel by volume is biofuel by 2010.</p> <p>There were no sustainability considerations in the directive.</p> | <p>The Biofuels Directive was superseded by <i>The Renewable Energy Directive</i> (EU RED, 2009/28/EC), which requires that 20% of all energy delivered to EU consumers by 2020 comes from renewable sources. The EU RED does not specify the proportion that has to come from individual countries, the transport sector, or indeed from biofuel.</p> <p>Mandatory environmental sustainability criteria impose restrictions on using materials sourced from land with high biodiversity value (e.g. rainforests), or high carbon stock (e.g. peat lands). There are minimum requirements for lifecycle GHG savings compared with fossil fuels.</p> <p>The Fuel Quality Directive (2009/30/EC) requires fuel suppliers to reduce the GHG emissions of transport fuels by 6% by 2020 compared to the EU-average level of emissions from fossil fuels in 2010. Biofuels can be blended with fossil fuels to achieve this reduction, as long as they meet sustainability criteria included in the Directive (same as in the EU RED).</p> | <p>Incorporation of iLUC factor penalty for biofuels.</p> <p>Double or triple credits for second generation biofuels, including those made from lignocellulosic material, and algae</p> |
| USA | <p>US Renewable Fuel Standard (RFS1) effective from 2005, required 7.5 billion gallons (34 billion litres) of renewable fuel to be blended into gasoline (petrol) by 2012.</p> <p>There were no sustainability standards described for the biofuels</p> | <p>Under the Energy Independence and Security Act (2007) the programme was revised (RFS2) and expanded to require 36 billion gallons of biofuels on the market by 2022.</p> <p>RFS2 includes new definitions and criteria for both renewable fuels and the feedstocks used to produce them, which include GHG thresholds for renewable fuels</p> | <p>Several states (e.g California) are adopting Low Carbon Fuel Standards which have more stringent requirements than those of RFS2.</p> |

| | |
|---------------|---|
| Brazil | National Alcohol Program (Pró-Álcool) decreed by the President (Decreto No. 76.593) in 1975 set a goal of 3.5 billion liters of ethanol to be produced by 1980. In 1979 the Brazilian car manufacturers signed an agreement with the federal government to produce vehicles that ran on ethanol only (rather than a fossil fuel blend). By 1984, the sale of ethanol-powered cars had reached 84% of total vehicle sales in Brazil. Bioethanol produced from sugar cane in Brazil has been reported to have a GWP ~ 70% lower than gasoline [13]. |
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212

213 **Figure legends**

214 **Figure 1. The three faces of sustainability**

215 Sustainability is a multifaceted concept that relies on the successful maintenance and
 216 enhancement of environmental, social and economic resources. A healthy economy
 217 generates wealth, creates opportunities for investment and employment, whilst social
 218 sustainability prioritises human well-being and social capital. To ensure environmental
 219 sustainability it is essential that the natural capital of the environment remains intact. True
 220 sustainability can only be achieved when these three drivers of sustainability overlap and do
 221 not infringe on one another.

222 **Figure 2. Life cycle assessment of biodiesel production from oilseed rape grown in the UK**

223 **[14]**. The schematic shows a summary of the production pipeline required to produce 1 te of
 224 biodiesel, assuming productivity of the crop as 3.4 te/ha. Other inputs into the process such
 225 as fertilisers and water during cultivation are shown, as well as the various co-products of
 226 downstream processing. For each stage in the lifecycle of the fuel the global warming
 227 potential (GWP) and net energy balance (MJ) was determined using agreed international
 228 methodology. The GWP at the end use stage is assumed to be zero, because CO₂ absorbed

229 during growth is emitted here upon combustion. The data are reported in Stephenson et al.
230 2008 [14].

231

232 **Figure 3.**

233 **GWP of biodiesel produced from palm oil, with different previous land uses.** Global

234 warming potential here is reported based on kilograms of CO₂ equivalents emitted per GJ of

235 fuel combusted (kgCO₂-eq/GJ). The data are reported in Wicke et al. 2008 [7].

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